

290 E. HERNING AVE.
WASILLA, ALASKA 99654-7091
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Information

MEMORANDUM 92-29

To:

Council

From:

Mayor

Date:

September 3, 1992

Re:

Police/Sales Tax Information Program

Direction from Council was to develop a fair presentation of facts about the related issues of police and sales tax.

On of the most straightforward methods is to simply make the facts widely available. Therefore, summaries of the Police Conceptual Design and the sales tax ordinance will be disseminated in hard copy, newspaper advertisements and on KMBQ radio. Full copies will also be made readily available.

The ballot propositions will similarly be published with commentary emphasizing and defining the language.

John C. Stein, Mayor

Enclosure:

Police Design Advertisement

Sales Tax Advertisement



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CITY OF WASILLA

SALES TAX/TAX CAP - POLICE BALLOT PROPOSITIONS

INFORMATION NOTICE

The October 6 City ballot will include two propositions with far-reaching impact. One is to authorize a 2% sales tax conditioned on a 2 mill property tax cap. Another will ask if a police department should be established. These notes are to help explain the ballot propositions.

TEXT OF OFFICIAL BALLOT

Proposition No. 3
City of Wasilla 2% Sales Tax
and Property Tax Cap

Shall the City of Wasilla be

authorized to levy a maximum 2% sales tax on retail sales,

services and rentals within the City of Wasilla effective

January 1, 1993 and cap the property tax mill levy at 2 mills and

NOTES AND EXPLANATION

Title

Applies within city limits only

Limits Council taxing authority to 2%. Voters must approve any change.

Tax paid by purchasers at time of sale. See separate tax regulations in Ordinance 92-29

Tax collections begin January 1 and are expected to total \$2,000,000 per year.

Proposition limits just City property tax levy to 2 mills or about half of the present 4.2 mill levy.

Borough and fire service tax levies are not affected. Property tax revenue to the City would drop from \$890,000 to \$420,000 per year.

Only voters can change tax cap.

<u>USE OF TAX FOR POLICE</u>

Shall the sales tax first be appropriated to fund a police department if the advisory proposition is approved

Subheading

This section confirms that the tax will be used for police department if the separate police advisory proposition is approved. Police are expected to cost about \$1,000,000. See separate information on police conceptual design.

and the remaining tax be appropriated the ordinary public budget process?

Yes

No

ADVISORY PROPOSITION NO. 1

Do you desire the City Council to establish a police department to be funded by a sales tax?

Yes

No

John C. Stein, Mayor

Any revenue left over will be budgeted through the usual public hearing and four-week ordinance adoption process. Uses can be for any purposes for which the City has powers including roads, paving, trails and Library.

Your vote.

Official Title

If the sales tax passes, do you want a police department? The sales tax will more than cover the \$1,000,000 police cost. See separate information on police department conceptual design.

Your vote.



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CITY OF WASILLA

SALES TAX REGULATION ORDINANCE 92-29 INFORMATION NOTICE

If voters approve the October 6 ballot proposition authorizing a 2% sales tax/2 mill property tax cap the City proposes to adopt Ordinance 92-29 (Substitute) to implement the tax. A summary of the proposed ordinance follows.

Authority Alaska Statutes (19.45.700...) authorize the City to levy and collect a sales tax.

Definitions: Terms specific to the ordinance are defined including retail sale, person, sales price, services and seller.

Tax Levied - Rate: A 2% tax is levied on all retail sales, rentals and services made within the City.

Maximum Tax: Tax shall be applied only to the first \$500 of separate sales totaling a maximum tax of \$10.

Examples of Taxed Transactions: Illustrative examples include but are not limited to: rentals of personal property such as tools, automobiles, equipment; monthly utility bills for gas, electric, telephone, water sewer; taxicab and cars for hire; printing; hotel, motel and other room rentals of less than 30 days; food, grocery, beverage, restaurant meals; advertising and advertising agencies; vending machines, pull tabs, self-service laundry, coin-operated gaming devices; tickets of admission to sports or entertainment events; material for improvements to real estate; services of drycleaners, garages beauty shops; sales of motor fuels and lubricants; services of lawyers, accountants, carpenters, painters, photographers, nechanics and electricians.

Exemptions: The sales tax shall not apply to: casual sales not in the course of business; insurance or guaranty bonds; school bus transportation; buyers or sellers who are 501(c)3,4 IRS exempt organizations; bublic school food service; state or federally exempt sales; direct carrier sales of periodicals and newspapers; sales to U. S., state and local governments; dues or fees to clubs or unions; real estate sales except commissions; sales of school and charity event tickets; interstate fares; sales of food to cafes and restaurants for resale; maximum tax for original construction of buildings is \$10; sales to orbital and space propulsion facility (state mandated); foods purchased with food stamps; residential rents except notel/motel; cemetery, mortuary services; child care, pre-school and baby sitting; health care services and supplies; mail order sales.

Special Collection for Building Construction: Tax limited to \$10.00. Certificate required for exemption.

Seller Accountability: Collected taxes belong to City. Seller is accountable for tax monies. Collection an be enforced by civil action.

Fax Returns - Contents - Penalty for Delinquency: Returns are due by 20th of following month on forms provided by City with remittance of collected tax. Timely returns earn a 2% discount on tax collected up to \$100 per return. Delinquent returns subject to 5% interest from date of delinquency.

Information to be Confidential: Returns are not subject to public inspection and information may not be released to public except names and addresses of business license holders and amounts over 30 days delinquent. Info may be used for statistical reports.

<u>Tax Records - Final Tax Return</u>: Businesses shall keep pertinent records and make them available for City inspection. Return required even if no tax due. If business sold or disposed of notice to City required within 15 days and final return submitted.

Collection Upon Sales: Tax to be paid by the buyer and collected by seller. Tax to be shown separately on invoices and sales slips. Tax is debt from buyer to seller and is recoverable at law. Seller reports tax on same basis as federal income tax either accrual or cash. Bad debts may be claimed within two years.

<u>City Mayor/Manager Regulation Promulgation Authority</u>: Administrative regulations subject to Council revision or repeal.

Business License - Required: City may require security to insure full and prompt collection of sales tax.

- Public Statement of Tax Required Exception for Coin-Operated Machines: Seller shall separately state tax and not directly or indirectly refund or absorb tax. Revenue from coin-operated machines shall be trued in gross on a monthly basis.
- <u>Liability for Payment Certificate of Protest</u>: Seller shall determine if sale is exempt. If incorrect, seller is liable for tax. If buyer believes that sale is exempt then buyer shall fill out certificate of protest form and deliver to seller with disputed tax. Mayor/Manager will rule on protest.
- Tax Return Extension of Time: Mayor/Manager may grant extension of time to avert undue hardships.
- Estimated Tax: If City cannot ascertain tax due from seller because of inaccurate or lost books, City can estimate and collect.
- Delinquent Taxes Notice: If return is not sent or return appears to be incorrect, City may notify and set hearing with seller within 15 days.
- Delinquent Taxes Lien: If seller neglects to collect taxes or refuses to pay taxes to City, City has power to lien.
- Delinquent Taxes Foreclosure: City may collect lien through foreclosure of real and personal property of seller within six years.
- Certificate of Sale Real Property: Foreclosure deed conveys property to City.
- Vi tions Penalty \$200 civil penalty may be applied for each day seller fails to get business license, fails to file tax return and remit taxes, falsifies or misrepresents records, sells while license suspended, fails to allow reasonable inspection of records by City.

<u>Implementation</u>: Ordinance becomes effective January 1, 1993 if voters approve ballot proposition. If a borough-wide ordinance is approved, City tax will be collected in addition to Borough tax and under the rules of the new borough-wide ordinance. Sales tax is conditioned on a 2 mill property tax cap. Sales tax shall first be used for police, then appropriated through the ordinary public budget process.

Notes:

Copies of the complete ordinance are available at Wasilla City Hall.

Public Hearings:

August 24, 1992 - 7:00 p.m. - Wasilla City Hall

September 14, 1992 - 7:00 p.m. - Wasilla City Hall

For Council Action:

September 28, 1992 - 7:00 p.m. - Wasilla City Hall

Voters must approve City Ballot Proposition #3 at October 6, 1992 City election for ordinance to become effective.

Only voters may change 2% sales tax rate or the 2 mill property tax cap.

City Council may amend other provisions of Ordinance 92-29.

City of Wasilla - John C. Stein, Mayor



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CITY OF WASILLA

POLICE CONCEPTUAL DESIGN

NOTICE

On August 24, 1992 the City Council unanimously approved the draft Wasilla Police Department Conceptual Design. As a broad philosophical overview, the design describes the type of department Wasilla can expect if the October 6 ballot propositions on police and sales tax/tax cap pass.

It's 24 points are summarized as follows:

- Mission of best possible crime prevention and law enforcement.
- Cooperative relationships with other public safety agencies.
- Initial staff 9 commissioned officers, chief, clerk total 11. Minimum coverage one officer 24 (3) hours/365 days. (4)
 - Officer qualifications: Academics, police experience, computer literate, good communicators, Alaska experience.
 - Personnel to be certified by Alaska Police Standards Council.
 - Empathy for and training on issues of minorities.
- (7) Cross training in fire, emergency medical. (8)
 - Mutual assistance agreements with Troopers, Palmer Police.
- (9) Conservative uniforms.

(1) (2)

(5) (6)

- 10) Primary emphasis to be crime prevention, attention to youthful violators, support for school and youth programs. 11)
 - Develop written standard operating procedures.
- 12) Initiate Neighborhood Watch, support Crime Stoppers and juvenile court. 13)
- Auxiliary police program to provide extra manpower. 14) Emphasize professional staff training and development.
- 15) Utilize up-to-date computer systems to cut record keeping costs.
- 16) Use foot patrols to develop community rapport.
- **17)** By invitation, consider expansion into adjacent areas. 18)
- Consider consolidation with present and future police agencies. 19)
 - Chief reports to City Mayor/Manager, not Council.
- 20) City is equal opportunity employer and encourages women and minorities. 21)
 - Annual police budget reviewed by public and approved by Council.
- 22) Chief selection committee recommends to Mayor/Manager, confirmed by Council. 23)
 - Radio dispatch to be by contract with Palmer.
- 24) Officers to be knowledgeable about social programs and make referrals.

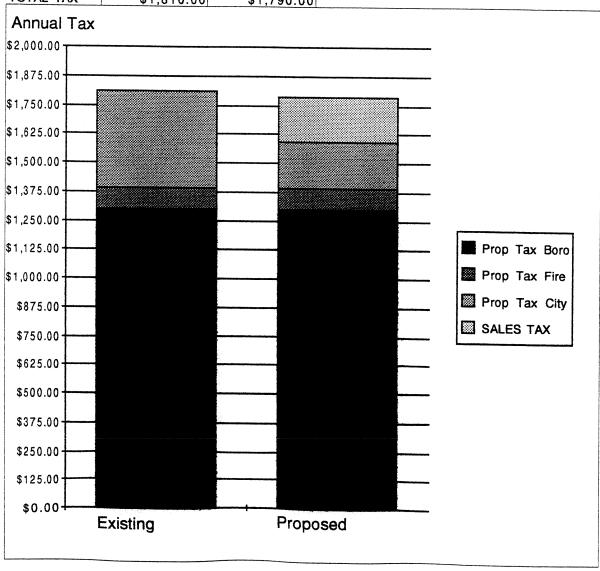
Copies of the complete text are available at the Wasilla City Hall, 373-9050.

ohn C. Stein, Mayor

Tax Cost - Wasilla Family

Assume Real Estate Taxable Value of \$100,000 and Purchases Subject to Sales tax of \$10,000

| Annual | Present Cost | Proposed Cost | |
|---------------|------------------|---------------|--|
| Tax | | 2% Sales Tax | |
| Cost | 4.2 Mil City Tax | 2 Mil Tax Cap | |
| | No Police | Police Dept | |
| *** | | | |
| Prop Tax Boro | \$1,300.00 | \$1,300.00 | |
| Prop Tax Fire | \$90.00 | \$90.00 | |
| Prop Tax City | \$420.00 | \$200.00 | |
| SALES TAX | \$0.00 | \$200.00 | |
| TOTAL TAX | \$1,810.00 | | |

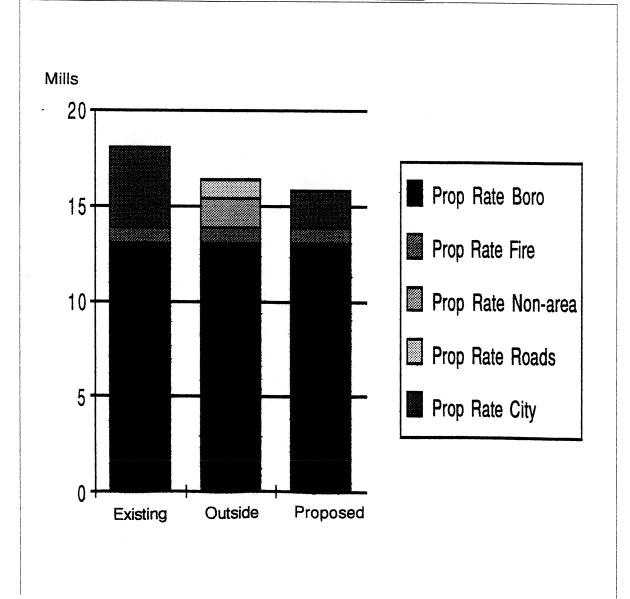


Property Tax Rates

Inside and Outside City Limits

Mills (1 mill = 1/1000 of \$1 = \$1 tax per \$1000 value)

| Property Tax Rates | Existing Inside City NO POLICE | Outside City | PROPOSED Inside City POLICE |
|--------------------------|--------------------------------------|--------------|-----------------------------|
| Prop Rate Boro | 13 | 13 | 13 |
| Prop Rate Fire | 0.9 | 0.9 | 0.9 |
| Prop Rate Non-area | 0 | 1.46 | 0 |
| Prop Rate Roads | 0 | 1 | 0 |
| Prop Rate City | 4.2 | 0 | 2 |
| TOTAL TAX RATE | 18.1 | 16.36 | 15.9 |

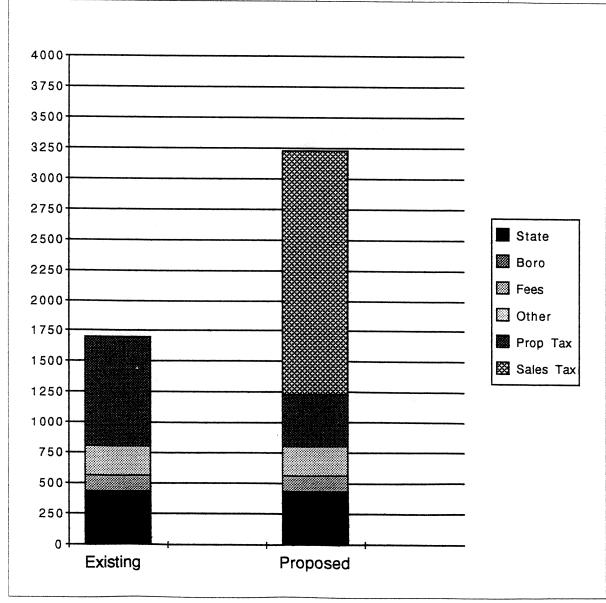


City of Wasilla - John C. Stein Mayor 9-5-92

City Revenue Sources

Thousands of dollars and Percent

| | Existing Thousands \$ No Police | Percent | PROPOSED Thousands \$ Police | Percent |
|---------------|---------------------------------|---------|------------------------------|---------|
| State | 423 | 24.96% | 423 | 13.10% |
| Boro | 16 | 0.94% | 16 | 0.50% |
| Fees | 131 | 7.73% | 131 | 4.06% |
| Other | 234 | 13.81% | 234 | 7.25% |
| Prop Tax | 891 | 52.57% | 425 | 13.16% |
| Sales Tax | 0 | 0.00% | 2000 | 61.94% |
| Total Revenue | 1695 | 100.00% | 3229 | 100.00% |



City of Wasilla John C. Stein, Mayor 9-6-92

City Expendatures

Projected Annual, Thousands of dollars and Percent

| | Existing FY93 Thousands \$ No Police | Percent | PROPOSED Thousands \$ Police | Percent |
|--------------------|--------------------------------------|---------|------------------------------|---------|
| Recreation | 15 | 0.91% | 15 | 0.47% |
| Planning | 30 | 1.82% | 30 | 0.93% |
| Property | 146 | 8.85% | 146 | 4.54% |
| Municipal Services | 166 | 10.06% | 166 | 5.16% |
| Mayor/Admin | 168 | 10.18% | 168 | 5.23% |
| Museum | 198 | 12.00% | 198 | 6.16% |
| Finance | 240 | 14.55% | 240 | 7.47% |
| Roads | 331 | 20.06% | 331 | 10.30% |
| Council/Library | 401 | 24.30% | 401 | 12.48% |
| Police | 0 | 0.00% | 1000 | 31.11% |
| Other (future) | 0 | 0.00% | 434 | 13.50% |
| Sales Tax Admin | 0 | 0.00% | 100 | 3.11% |
| Total Revenue | 1650 | 100.00% | 3214 | 100.00% |

